

2

3

4

5

6

7

8

9

10

11

12

State of Misconsin 2005 - 2006 LEGISLATURE

How Stas 10: pr Am.

LRBs0089/1
RNK:lmk&jld:pg

ASSEMBLY SUBSTITUTE AMENDMENT

TO 2005 ASSEMBLY BILL 254



AN ACT to amend 28.04 (2) (a), 28.04 (2) (b), 28.04 (2) (c), 28.04 (3) (a), 28.04 (3) (b) and 93.07 (12); and to create 23.114, 23.135, 28.025, 28.04 (1) (br) and 28.05 (3) of the statutes; relating to: managing state forest lands, harvesting of timber from certain forested properties, emergencies on state forest lands, providing an exemption from emergency rule procedures, and requiring the exercise of rule—making authority.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

- **SECTION 1.** 23.114 of the statutes is created to read:
- 23.114 Duties of the chief state forester. (1) (a) In this section, "state forest land" means all forested lands owned by this state and under the jurisdiction of the department.
 - (b) Except as provided in par. (c), the chief state forester may declare, and shall manage, emergencies that threaten state forest lands. The department shall

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

promulgate rules specifying those emergencies over which the chief state forester shall have management responsibility. The emergencies specified in the rules shall include invasive species or pest infestation, disease, and damage to timber from fire. snow, hail, ice, or wind. (c) Paragraph (b) does not apply to a state of emergency declared by the governor under s. 166.03 and does not supersede the authority of the department of agriculture, trade and consumer protection under ch. 94. The chief state forester shall report directly to the secretary of the department. **Section 2.** 23.135 of the statutes is created to read: 23.135 Forest land inventory and report. (1) In this section, "state forest land" means any parcel of 10 or more contiguous acres of forested land owned by this state and under the jurisdiction of the department. (2) The department shall undertake and maintain a current inventory of state forest lands. The inventory shall specify the condition of the state forest lands and Vin state forest lands their forest resources (3) If the department prohibits the use of timber harvesting on any state forest land, the department shall prepare a report that contains a projection of the long-term forest health effects, a projection of the economic effects, and a projection of the public benefits that result from that prohibition. (4) (a) Except as provided in par. (b), if the department is required to prepare a report under sub. (3) for any state forest land, the department shall prepare that report by January 1, 2010, and every 15 years thereafter.

 $\mathbf{2}$

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- (b) If the department is required to prepare a report under sub. (3) for any state forest land for which a master plan has not been approved, the department shall prepare that report upon approval of the master plan and every 15 years thereafter. (5) The department shall submit the report required under sub. (3) to the council on forestry and to the appropriate standing committee in each house of the legislature under s. 13.172 (3). **SECTION 3.** 28.025 of the statutes is created to read: 28.025 Annual allowable timber harvests. (1) In this section, "forested property" means forested property owned by this state and and under the jurisdiction of the department from which timber is harvested. (2) The department shall establish annual allowable timber harvests for each forested property. The department may establish a single annual allowable timber harvest that applies to 2 or more forested properties in a particular region of this state, as determined by the department, if each one of those forested properties is smaller than 5,000 acres and if all of the proceeds from the sale of timber harvested on those combined forested properties are credited to appropriations under s. 20.370 that provide funding for the same purpose, as determined by the department.
 - (3) (a) 1. By January 1, 2007, and biennially thereafter, the department shall submit a report to the council on forestry specifying the total timber harvest on each forested property for the previous biennium, except as provided under par. (b).
 - 2. Notwithstanding subd. 1, the department shall submit its report to the council on forestry as required under subd. 1. by January 1, 2009, and biennially thereafter, if the forested property that is the subject of the report has not been inventoried by the department under s. 23.135.

forest lands &

- (b) If, under sub. (2), the department establishes an annual allowable timber harvest for combined forest properties, the department may submit a report that specifies the total timber harvest for these combined properties.
- (c) If the department submits a report under this section that states that the timber harvest for forested property in any biennium is less than 90 percent, or more than 110 percent, of the allowable timber harvest established under sub. (2), the council on forestry shall prepare a report containing recommendations on methods of ensuring that the timber harvest is consistent with the annual allowable timber harvest established by the department under sub. (2). The council on forestry shall submit the report to the governor and to the appropriate standing committees of the legislature under s. 13.172 (3).
 - **SECTION 4.** 28.04 (1) (br) of the statutes is created to read:
- 28.04 (1) (br) "Division" means the division of forestry in the department.
 - **SECTION 5.** 28.04 (2) (a) of the statutes is amended to read:
- 28.04 (2) (a) The department division shall manage the state forests forest lands to benefit the present and future generations of residents of this state, recognizing that the state forests forest lands contribute to local and statewide economies and to a healthy natural environment. The department division shall assure the practice of sustainable forestry and use it to assure that state forests forest lands can provide a full range of benefits for present and future generations. The department division shall also assure that the management of state forests is consistent with the ecological capability of the state forest land and with the long-term maintenance of sustainable forest communities and ecosystems. These benefits include soil protection, public hunting, protection of water quality, production of recurring forest products, outdoor recreation, native biological

1	diversity, aquatic and terrestrial wildlife, and aesthetics. The range of benefits
2	provided by the department division in each state forest shall reflect its unique
3	character and position in the regional landscape.
4	SECTION 6. 28.04 (2) (b) of the statutes is amended to read:
5	28.04 (2) (b) In managing the state forests, the department division shall
6	recognize that not all benefits under par. (a) can or should be provided in every area
7	of a state forest. <u>land</u>
8	SECTION 7. 28.04 (2) (c) of the statutes is amended to read:
9	28.04 (2) (c) In managing the state forests the department division shall
10	recognize that management may consist of both active and passive techniques.
11	SECTION 8. 28.04 (3) (a) of the statutes is amended to read:
12	28.04 (3) (a) The department division shall prepare a plan for each state forest
13	that describes how the state forest will be managed. The department division shall
14	work with the public to identify property goals and objectives that are consistent with
15	the purposes under sub. (2). The department division shall identify in each plan the
16	objectives of management for distinct areas of the state forest.
17	SECTION 9. 28.04 (3) (b) of the statutes is amended to read:
18	28.04 (3) (b) The department division shall establish procedures for the
19	preparation and modification of these plans, including procedures for public
20	participation. In preparing and modifying plans under this subsection, the
21	department division shall use the best available information regarding the purposes
22	and benefits of the state forests that the department division acquires through
23	inventories, evaluations, monitoring and research. In evaluating such information,
24	the department division shall consider both regional and local scales, including the
25	impact on local economies. As new information becomes available, the department

1and5

plans

division shall adapt its management of the state forest and, if necessary, the plan for the state forest.

Section 10. 28.05 (3) of the statutes is created to read:

28.05 (3) Cooperating foresters. (a) The department shall, by rule, establish a program that allows private cooperating foresters to assist the state in the harvesting and sale of timber from state forest lands to meet the annual allowable timber harvest established under s. 28.025. The rule shall include provisions authorizing the department to contract with cooperating foresters for the purpose of harvesting and selling timber from state forest lands and authorizing cooperating foresters to receive a portion of the proceeds from each timber sale. The department shall establish in the rule a method for determining what portion of the proceeds received from each timber sale shall be paid to the private cooperating foresters for their services in assisting the division in the harvesting and sale of timber from state forest lands. The division shall ask the council on forestry to recommend a method for determining what portion of the proceeds received from each timber sale shall be paid to private cooperating foresters under the rule.

(b) Each private cooperating forester with whom the department contracts under par. (a) to harvest and sell timber from state forest lands shall be entitled to receive a portion of the proceeds from the sale of such timber in the amount determined by the department under par. (a).

SECTION 11. 93.07 (12) of the statutes is amended to read:

93.07 (12) PLANT PESTS. To conduct surveys and inspections for the detection and control of injurious pests, make, modify, and enforce reasonable rules needed to prevent the dissemination of pests, declare and manage emergencies relating to the detection and control of injurious pests, provided that such declaration does not

injucious to plants

supersede the authority of the chief state forester under s. 23.1140 and suggest methods of control.

SECTION 12. Nonstatutory provisions.

- (1) The department of natural resources shall submit in proposed form the rules required under sections 23.114 (1) (b) and 28.05 (3) of the statutes, as created by this act, to the legislative council staff under section 227.15 (1) of the statutes no later than the first day of the 6th month beginning after the effective date of this subsection, unless the secretary of administration requires the department of natural resources to prepare an economic impact report under section 227.137 of the statutes for the proposed rules.
- (2) Using the procedure under section 227.24 of the statutes, the department of natural resources shall promulgate rules required under sections 23.114 (1) (b) and 28.05 (3) of the statutes, as created by this act, for the period before the effective date of the permanent rules submitted under subsection (1). Notwithstanding section 227.24 (1) (c) and (2) of the statutes, emergency rules promulgated under this subsection remain in effect until the date on which permanent rules take effect. Notwithstanding section 227.24 (1) (a) and (3) of the statutes, the department is not required to provide a finding of emergency for a rule promulgated under this subsection.

SECTION 13. Effective dates. This act takes effect on the day after publication, except as follows:

(1) The treatment of sections 23.135 and 28.025 of the statutes takes effect on the first day of the 13th month beginning after publication. 1 (2) The treatment of sections 23.114 (1) (b) and 28.05 (3) of the statutes takes 2 effect on the first day of the 4th month beginning after publication.

3 (END)

dn

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRBs0089/Idn RPN:lmk&id:pg

Keep

I did make a change in the suggested language on page 2, lines 15–16 (s. 23.135 (2)) because the sentence was difficult to understand. I did not change the substance.

On s. 93.07 (12), I used the phrase "pests injurious to plants" instead of the suggested language because pest in ch. 93 include pests injurious to animals, which is too broad. \lor Again, I don't think this changes the substance. \checkmark

For consistency, in addition to the places where you added "land" or "lands", I added the same words in ss. 28.04~(2) (b) and (c) and (3) (a) and (b). We need to have the same words mean the same thing. \checkmark

I changed "plan" to "plans" in s. 28.04 (3) (b) for consistency. \checkmark

Robert P. Nelson Senior Legislative Attorney Phone: (608) 267–7511

E-mail: robert.nelson@legis.state.wi.us

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRBs0089/2dn RNK:lmk:jf

April 25, 2005

I did make a change in the suggested language on page 2, lines 15–16 (s. 23.135 (2)) because the sentence was difficult to understand. I did not change the substance.

On s. 93.07 (12), I used the phrase "pests injurious to plants" instead of the suggested language because pest in ch. 93 include pests injurious to animals, which is too broad. Again, I don't think this changes the substance.

For consistency, in addition to the places where you added "land" or "lands", I added the same words in ss. 28.04(2)(b) and (c) and (d) and (d) we need to have the same words mean the same thing.

I changed "plan" to "plans" in s. 28.04 (3) (b) for consistency.

Robert P. Nelson Senior Legislative Attorney Phone: (608) 267–7511

E-mail: robert.nelson@legis.state.wi.us

Nelson, Robert P.

From:

Gary, Tim

Sent:

Monday, April 25, 2005 3:11 PM

To: Subject: Nelson, Robert P. I'll send the stripes.

Bob,

Could you please make changes to LRB 0089/2 to reflect the following: (Blue = Insertion, Red = Deletion)

28.04 Management of state forests.

(1) DEFINITIONS. In this section:

(a) "Biological diversity" means the variety and abundance of species, their genetic composition, and the communities, ecosystems and landscapes in which they occur. "Biological diversity" also refers to the variety of ecological structures, functions and processes at any of these levels.

(b) "Community" means an assemblage of species living together in a particular area, time and habitat.

(br) "Division" means the division of forestry in the department.

(bX) "State forest land" means any parcel of 10 or more contiguous acres of forested land owned by this state under the jurisdiction of the department.

(c) "Ecological capability" means the potential of an area to support or develop one or more communities through management, with the potential being dependent on the area's abiotic attributes, its flora and fauna, its ecological processes and disturbances within and upon the area.

(d) "Native" means indigenous to the area or region.

(e) "Sustainable forestry" means the practice of managing dynamic forest ecosystems to provide ecological, economic, social and cultural benefits for present and future generations.

(2) Purposes and benefits of state forests.

(a) The department division shall manage the state forests forest lands to benefit the present and future generations of residents of this state, recognizing that the state forests forest lands contribute to local and statewide economies and to a healthy natural environment. The department division shall assure the practice of sustainable forestry and use it to assure that state forests forest lands can provide a full range of benefits for present and future generations. The department division shall also assure that the management of state forests forest lands is consistent with the

ecological capability of **the** state forest **lands** and with the long-term maintenance of sustainable forest communities and ecosystems. These benefits include soil protection, public hunting, protection of water quality, production of recurring forest products, outdoor recreation, native biological diversity, aquatic and terrestrial wildlife, and aesthetics. The range of benefits provided by the department <u>division</u> in each state forest <u>land</u> shall reflect its unique character and position in the regional landscape.

(b) In managing the state forests, the department division shall recognize that not all benefits under par. (a) can or should be provided in every area of a state forest land.

(c) In managing the state forests forest lands, the department division shall recognize that management may consist of both active and passive techniques.

(3) STATE FOREST PLANS.

(a) The department division shall prepare a plan plans for each the state forest lands that describes how the state forest lands will be managed. The department division shall work with the public to identify property goals and objectives that are consistent with the purposes under sub. (2). The department division shall identify in each plan the objectives of management for distinct areas of the state forest land.

(b) The department division shall establish procedures for the preparation and modification of these plans, including procedures for public participation. In preparing and modifying plans under this subsection, the department division shall use the best available information regarding the purposes and benefits of the state forests forest lands that the department division acquires through inventories, evaluations, monitoring and research. In evaluating such information, the department division shall consider both regional and local scales, including the impact on local economies. As new information becomes available, the department division shall adapt its management of the state forest and, if necessary, the plan plans for the state forest lands.



State of Misconsin 2005 - 2006 LEGISLATURE

LRBs0089/23 RNK:lmk&jldyff

A CONTRACTOR OF THE CONTRACTOR

ASSEMBLY SUBSTITUTE AMENDMENT, TO 2005 ASSEMBLY BILL 254

2	(b) and 93.07 (12); and <i>to create</i> 23.114, 23.135, 28.025, 28.04 (1) (br) and 28.05
3	(3) of the statutes; relating to: managing state forest lands, harvesting of
4	timber from certain forested properties, emergencies on state forest lands,
5	providing an exemption from emergency rule procedures, and requiring the
6	exercise of rule-making authority.
	The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:
7	SECTION 1. 23.114 of the statutes is created to read:
8	23.114 Duties of the chief state forester. (1) (a) In this section, "state forest
9	land" means all forested lands owned by this state and under the jurisdiction of the
10	department.
11	(b) Except as provided in par. (c), the chief state forester may declare, and shall
12	manage, emergencies that threaten state forest lands. The department shall

 $An\ ACT\ \textit{to\ amend}\ 28.04\ (2)\ (a),\ 28.04\ (2)\ (b),\ 28.04\ (2)\ (c),\ 28.04\ (3)\ (a),\ 28.04\ (3)$

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

promulgate rules specifying those emergencies over which the chief state forester shall have management responsibility. The emergencies specified in the rules shall include invasive species or pest infestation, disease, and damage to timber from fire, snow, hail, ice, or wind. (c) Paragraph (b) does not apply to a state of emergency declared by the governor under s. 166.03 and does not supersede the authority of the department of agriculture, trade and consumer protection under ch. 94. The chief state forester shall report directly to the secretary of the department. **SECTION 2.** 23.135 of the statutes is created to read: 23.135 Forest land inventory and report. (1) In this section, "state forest land" means any parcel of 10 or more contiguous acres of forested land owned by this state and under the jurisdiction of the department. (2) The department shall undertake and maintain a current inventory of state forest lands. The inventory shall specify the condition of the forest resources in state forest lands. (3) If the department prohibits the use of timber harvesting on any state forest land, the department shall prepare a report that contains a projection of the long-term forest health effects, a projection of the economic effects, and a projection of the public benefits that result from that prohibition. (4) (a) Except as provided in par. (b), if the department is required to prepare a report under sub. (3) for any state forest land, the department shall prepare that

report by January 1, 2010, and every 15 years thereafter.

 $\mathbf{2}$

- (b) If the department is required to prepare a report under sub. (3) for any state forest land for which a master plan has not been approved, the department shall prepare that report upon approval of the master plan and every 15 years thereafter.
- (5) The department shall submit the report required under sub. (3) to the council on forestry and to the appropriate standing committee in each house of the legislature under s. 13.172 (3).

SECTION 3. 28.025 of the statutes is created to read:

- 28.025 Annual allowable timber harvests. (1) In this section, "forested property" means forested property owned by this state and and under the jurisdiction of the department from which timber is harvested.
- (2) The department shall establish annual allowable timber harvests for each forested property. The department may establish a single annual allowable timber harvest that applies to 2 or more forested properties in a particular region of this state, as determined by the department, if each one of those forested properties is smaller than 5,000 forested acres and if all of the proceeds from the sale of timber harvested on those combined forested properties are credited to appropriations under s. 20.370 that provide funding for the same purpose, as determined by the department.
- (3) (a) 1. By January 1, 2007, and biennially thereafter, the department shall submit a report to the council on forestry specifying the total timber harvest on each forested property for the previous biennium, except as provided under par. (b).
- 2. Notwithstanding subd. 1, the department shall submit its report to the council on forestry as required under subd. 1. by January 1, 2009, and biennially thereafter, if the forested property that is the subject of the report has not been inventoried by the department under s. 23.135.

 $\mathbf{2}$

3

4

5

6

7

8

9

10

11

12

13

15

16

17

18

19

20

21

22

 $\overline{2}3$

24

25

- (b) If, under sub. (2), the department establishes an annual allowable timber harvest for combined forest properties, the department may submit a report that specifies the total timber harvest for these combined properties.
- (c) If the department submits a report under this section that states that the timber harvest for forested property in any biennium is less than 90 percent, or more than 110 percent, of the allowable timber harvest established under sub. (2), the council on forestry shall prepare a report containing the reasons for noncompliance and recommendations on methods of ensuring that the timber harvest is consistent with the annual allowable timber harvest established by the department under sub. (2).The council on forestry shall submit the report to the governor, to the department, and to the appropriate standing committees of the legislature under s. 13.172 (3).
 - **SECTION 4.** 28.04 (1) (br) of the statutes is created to read:
- 28.04 (1) (br) "Division" means the division of forestry in the department. 14
 - **SECTION 5.** 28.04 (2) (a) of the statutes is amended to read:

28.04 (2) (a) The department division shall manage the state forests forest lands to benefit the present and future generations of residents of this state, recognizing that the state forests forest lands contribute to local and statewide economies and to a healthy natural environment. The department division shall assure the practice of sustainable forestry and use it to assure that state forests forest lands can provide a full range of benefits for present and future generations. The department division shall also assure that the management of state forests forest lands is consistent with the ecological capability of the state forest land and with the long-term maintenance of sustainable forest communities and ecosystems. These benefits include soil protection, public hunting, protection of water quality,

GEC # CR; 28.04 (1) (ds)
28.04 (4) (ds) State forest land has the meaning
given in s. 23.135 (10)

 2

production of recurring forest products, outdoor recreation, native biological diversity, aquatic and terrestrial wildlife, and aesthetics. The range of benefits provided by the department division in each state forest land shall reflect its unique character and position in the regional landscape.

SECTION 6. 28.04 (2) (b) of the statutes is amended to read:

28.04 (2) (b) In managing the state forests, the department division shall recognize that not all benefits under par. (a) can or should be provided in every area of a state forest <u>land</u>.

SECTION 7. 28.04 (2) (c) of the statutes is amended to read:

28.04 (2) (c) In managing the state forests forest land, the department division shall recognize that management may consist of both active and passive techniques.

SECTION 8. 28.04 (3) (a) of the statutes is amended to read:

28.04 (3) (a) The department division shall prepare a plan plans for each the state forest lands that describes how the state forest lands will be managed. The department division shall work with the public to identify property goals and objectives that are consistent with the purposes under sub. (2). The department division shall identify in each plan the objectives of management for distinct areas of the state forest land.

SECTION 9. 28.04 (3) (b) of the statutes is amended to read:

28.04 (3) (b) The department division shall establish procedures for the preparation and modification of these plans, including procedures for public participation. In preparing and modifying plans under this subsection, the department division shall use the best available information regarding the purposes and benefits of the state forests forest land that the department division acquires through inventories, evaluations, monitoring and research. In evaluating such

information, the department division shall consider both regional and local scales, including the impact on local economies. As new information becomes available, the department division shall adapt its management of the state forest <u>land</u> and, if necessary, the <u>plan plans</u> for the state forest <u>lands</u>.

SECTION 10. 28.05 (3) of the statutes is created to read:

28.05 (3) Cooperating foresters. (a) The department shall, by rule, establish a program that allows private cooperating foresters to assist the state in the harvesting and sale of timber from state forest lands to meet the annual allowable timber harvest established under s. 28.025. The rule shall include provisions authorizing the department to contract with cooperating foresters for the purpose of harvesting and selling timber from state forest lands and authorizing cooperating foresters to receive a portion of the proceeds from each timber sale. The department shall establish in the rule a method for determining what portion of the proceeds received from each timber sale shall be paid to the private cooperating foresters for their services in assisting the division in the harvesting and sale of timber from state forest lands. The division shall ask the council on forestry to recommend a method for determining what portion of the proceeds received from each timber sale shall be paid to private cooperating foresters under the rule.

(b) Each private cooperating forester with whom the department contracts under par. (a) to harvest and sell timber from state forest lands shall be entitled to receive a portion of the proceeds from the sale of such timber in the amount determined by the department under par. (a).

SECTION 11. 93.07 (12) of the statutes is amended to read:

93.07 (12) Plant Pests. To conduct surveys and inspections for the detection and control of injurious pests injurious to plants, make, modify, and enforce

reasonable rules needed to prevent the dissemination of pests, declare and manage emergencies relating to the detection and control of pests injurious to plants, provided that such declaration does not supersede the authority of the chief state forester under s. 23.114 or the department of natural resources under s. 26.30, and suggest methods of control.

Section 12. Nonstatutory provisions.

- (1) The department of natural resources shall submit in proposed form the rules required under sections 23.114 (1) (b) and 28.05 (3) of the statutes, as created by this act, to the legislative council staff under section 227.15 (1) of the statutes no later than the first day of the 6th month beginning after the effective date of this subsection, unless the secretary of administration requires the department of natural resources to prepare an economic impact report under section 227.137 of the statutes for the proposed rules.
- (2) Using the procedure under section 227.24 of the statutes, the department of natural resources shall promulgate rules required under sections 23.114 (1) (b) and 28.05 (3) of the statutes, as created by this act, for the period before the effective date of the permanent rules submitted under subsection (1). Notwithstanding section 227.24 (1) (c) and (2) of the statutes, emergency rules promulgated under this subsection remain in effect until the date on which permanent rules take effect. Notwithstanding section 227.24 (1) (a) and (3) of the statutes, the department is not required to provide a finding of emergency for a rule promulgated under this subsection.

Section 13. Effective dates. This act takes effect on the day after publication, except as follows:

(1) The treatment of sections 23.135 and 28.025 of the statutes takes effect o
the first day of the 13th month beginning after publication.

(2) The treatment of sections 23.114 (1) (b) and 28.05 (3) of the statutes takes effect on the first day of the 4th month beginning after publication.

(END)

1

2

3

4

5